



COMMUNITY SERVICES POLICY COMMITTEE
Friday, April 16, 2021
9:00 am – 12:00 pm

Register for this meeting:

https://zoom.us/meeting/register/tJwkdeusrDksGNW1WCdrPcRgpghEiorGKOol

Immediately after registering, you will receive a link and confirmation email to join the meeting.

AGENDA

I. Welcome and Introductions

Speakers: Chair Kevin Bash, Mayor, City of Norco; Vice Chair Stacy Berry, Mayor Pro Tem, City of Cypress

II. Public Comment

III. General Briefing (Handout) (Informational)

IV. Legislative Agenda (Action)

- 1. AB 536 (Rodriguez) Office of Emergency Services. Mutual Aid Gap Analysis.
2. AB 1071 (Rodriguez) Office of Emergency Services. Tabletop Exercises.

V. Legislative Update (Informational)

Speaker: Derek Dolfie, Community Services Legislative Representative, League of California Cities

A list of the Cal Cities CS interest bills can be found here and a complete list of all the Cal Cities CS bills can be found here.

VI. Parks and Recreation Panel Discussion (Informational)

A panel discussion among two city parks and recreation staff about challenges faced keeping programs running during COVID-19, and how they are transitioning back to "normal."

Speakers: Jenni Worsham, Recreation Supervisor, City of Cypress; Michelle Anglin, Recreation and Community Services Superintendent, City of Norco; and Brian Petree, Deputy City Manager; Director of Parks, Recreation and Community Services, City of Norco

VII. Adjourn

Next Virtual Meeting: Friday, June 4, 2021, 9:00 am – 12:00 pm

Brown Act Reminder: The League of California Cities' Board of Directors has a policy of complying with the spirit of open meeting laws. Generally, off-agenda items may be taken up only if:

- 1. Two-thirds of the policy committee members find a need for immediate action exists and the need to take action came to the attention of the policy committee after the agenda was prepared (Note: If fewer than two-thirds of policy committee members are present, taking up an off-agenda item requires a unanimous vote); or
2. A majority of the policy committee finds an emergency (for example: work stoppage or disaster) exists.

A majority of a city council may not, consistent with the Brown Act, discuss specific substantive issues among themselves at Cal Cities meetings. Any such discussion is subject to the Brown Act and must occur in a meeting that complies with its requirements.



Community Services April 2021 Policy Committee Legislative Agenda

Staff: Derek Dolfie, Legislative Representative, (916) 658-8218
Caroline Cirrincione, Policy Analyst, (916) 658-8250

1. [AB 536 \(Rodriguez\) Office of Emergency Services. Mutual Aid Gap Analysis.](#)

Bill Summary:

This measure, would require the Office of Emergency Services (Cal OES) to prepare a gap analysis of the state's mutual aid systems. The gap analysis must be based on the firefighting, law enforcement, emergency medical services, mass care, shelter, and hospital surge capacity required to respond to two simultaneous, major disasters occurring in California.

Bill Calendar:

AB 536 is currently referred to the Assembly Emergency Management Committee, but has not yet been set for a hearing.

Bill Description:

Specifically, AB 536 would:

- Require Cal OES to prepare a gap analysis of the state's mutual aid systems on a biennial basis, beginning on January 1, 2022;
- Require Cal OES to share the analysis with the Senate Committee on Budget and Fiscal Review, Assembly Committee on Budget Assembly Committee on Emergency Management, and the Senate Committee on Governmental Organization;
- Require the gap analysis to include the following:
 - Use a disaster scenario of two simultaneous major incidents, such as a major earthquake in an urban area and a wildfire siege that would result in thousands of evacuations;
 - Estimate response requirements for the state to fully respond to the disaster events;
 - Measure baseline preparedness of the emergency management resources and capabilities maintained at the state level, by local jurisdictions, mutual aid partners, nongovernmental resources, and private sector partners;
 - Develop and implement strategies to reduce or eliminate response capability shortfalls;
 - Establish target priority areas where improvements to resource levels and capabilities are most needed; and
 - Evaluate and apply lessons learned from local, state, national, and international disasters.

Background:

According to the Cal OES, the Mutual Aid System was established in 1961 to provide assistance to local agencies during emergencies. The Mutual Aid System is based on four organizational levels: cities, counties, regions, and the State. Mutual aid ensures that within the operational area, adjacent or neighboring law enforcement agencies will assist each other. Should the event require assistance from outside the county, the region will provide requested assistance to the impacted county. If the combined resources of the region are insufficient to cope with the incident, the Regional Coordinator contacts the State Law Enforcement Mutual Aid Coordinator at Cal OES.

Fiscal Impact:

While the fiscal impacts of AB 536 are unknown, cities could experience cost savings by improving emergency and disaster preparedness and response.

Existing Cal Cities Policy:***Natural Disaster Preparation***

The League supports additional funding for local agencies to recoup the costs associated with fire safety in the community and timely mutual aid reimbursement for disaster response services in other jurisdictions. The League also supports additional funding for local agencies to preposition "emergency response" personnel and equipment as well as coordinate notification systems with local and state agencies. The League supports measures that provide resources for local governments to coordinate services to assist displaced residents and communities recover from wildfires, earthquakes, and other natural disasters."

Cal Cities 2021 Strategic Priorities

Improve state-local coordination and planning to strengthen community disaster preparedness, resiliency, and recovery. Pursue additional resources and support to mitigate the effects of climate change, sea level rise, catastrophic wildfires, and flooding in our communities. Promote community disaster preparedness, resiliency, and recovery in collaboration with the state and federal governments. Increase availability and access to the National Flood Insurance Program to include other natural disasters.

Comments:

Over the past several years, Cal Cities has included some form of disaster preparedness and resiliency as a strategic priority. AB 536 is one of many bills this legislative year that seeks to help make the state more prepared for a disaster, or multiple simultaneous disasters.

The Community Services policy committee has recently taken more of a role in legislation and policy that seeks to help our communities better handle disasters when they arise. With a suite of bills on emergency management being contemplated this session, considering legislation and further refining the Cal Cities position, will be helpful for cities to play a larger role in these larger emergency management discussions.

California saw the compounded difficulty California faced last summer with several high profile wildfires, rolling power outages, record breaking temperatures, and the COVID-19 pandemic all happening at the same time. Additional work will be needed to continue to strengthen the state and local resources necessary to protecting public welfare and safety from disasters.

Support *(As of 4/6/21):*

- None on file at this time.

Opposition *(As of 4/6/21):*

- None on file at this time.

Staff Recommendation:

Cal Cities staff recommends the committee support AB 536 (Rodriguez).

Committee Recommendation:

Board Action:



Community Services April 2021 Policy Committee Legislative Agenda

Staff: Derek Dolfie, Legislative Representative, (916) 658-8218
Caroline Cirrincione, Policy Analyst, (916) 658-8250

1. [AB 1071 \(Rodriguez\) Office of Emergency Services. Tabletop Exercises.](#)

Bill Summary:

This measure, would require the Office of Emergency Services (Cal OES) to conduct tabletop exercises of California's catastrophic response plans on a biennial basis with representatives of the whole community and lifeline operators.

Bill Calendar:

AB 1071 was heard and unanimously passed out of the the Assembly Emergency Management Committee on April 5 The bill is now referred to the Assembly Appropriations committee, but has not been set for a hearing.

Bill Description:

Specifically, AB 1071 would:

- Require government agencies, private businesses, nonprofit organizations, and lifeline operators to participate in biennial tabletop exercises;
- Require tabletop exercises be based on California's four catastrophic disaster response plans developed by Federal Emergency Management Agency (FEMA) and Cal OES related to flood response, earthquake response, and tsunami response.
- Require tabletop exercises to:
 - Engage the whole community;
 - Enhance public information and warning and operational coordination;
 - Strengthen supply chain integrity;
 - Ensure the protection of the health and safety of the public and workers;
 - Enhance resiliency of critical transportation services;
 - Provide situational awareness;
 - Manage mass fatalities;
 - Suppress fires;
 - Stabilize critical infrastructure;
 - Protect logistics and supply chain management;
 - Provide mass care services and on-scene security;
- Require Cal OES by February 1, 2023, and biennially thereafter, to submit a report of each tabletop exercise conducted to the Legislature; and
- Require Cal OES to the greatest extent possible, offset costs of conducting and participating in tabletops exercises with federal preparedness grant funds.

Additionally, AB 1071 has an urgency clause, which requires a 2/3 vote approval of both legislative houses and would go into effect immediately if signed into law.

Background:

Cities across California are on the front lines addressing the impacts of climate change within their communities, including facing ongoing and complex disasters. California's nearly year-round fire season has only magnified the importance of emergency preparedness and response, with California experiencing one of the worst fire seasons on record in 2020. Californians must also keep in mind the history of flooding and high probability of major earthquakes in this state. Preparing for such disasters can help to mitigate known risks and keep residents safe.

According to the author of AB 1071:

"We can't afford to be caught off guard. We know the risks inherent in these catastrophic plans. These scenarios could result in thousands of casualties, tens of thousands or evacuees, overwhelm state and local response capabilities and severely disrupt lifeline infrastructure such as water, electricity, fuel, food, cell and transportation."

Fiscal Impact:

While the fiscal impacts of AB 1071 are unknown, cities could experience cost savings by improving emergency and disaster preparedness and response. Additionally there may be staff and travel costs to cities who would be required to attend these biannual tabletop exercises.

Existing Cal Cities Policy:***Natural Disaster Preparation***

The League supports additional funding for local agencies to recoup the costs associated with fire safety in the community and timely mutual aid reimbursement for disaster response services in other jurisdictions. The League also supports additional funding for local agencies to preposition "emergency response" personnel and equipment as well as coordinate notification systems with local and state agencies. The League supports measures that provide resources for local governments to coordinate services to assist displaced residents and communities recover from wildfires, earthquakes and other natural disasters."

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Support *(As of 4/1/21)*

- Association of Regional Center Agencies (ARCA)

Opposition *(As of 4/1/21)*

- None on file at this time.

Staff Recommendation:

Cal Cities staff recommends the committee support AB 1071 (Rodriguez).

Committee Recommendation:

Board Action: